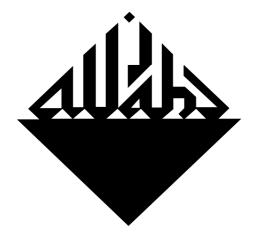
**INDONESIAN** JOURNAL FOR ISLAMIC STUDIES

Volume 29, Number 1, 2022



# Navigating Against Salafi-Wahabi Expansion in Malaysia: The Role of State and Society

Kamarulnizam Abdullah

What Makes Islamic Microfinance Islamic? A Case of Indonesia's Bayt al-Māl wa al-Tamwīl

Hyung-Jun Kim & Bambang Hudayana

RESTRUCTURING TRADITIONAL
ISLAMIC EDUCATION IN INDONESIA:
CHALLENGES FOR *PESANTREN* INSTITUTION

Ervan Nurtawab & Dedi Wahyudi

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## STUDIA ISLAMIKA

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### Document

## Gus Yahya and the NU's New Path: Note on the 34<sup>th</sup> Congress

### Zezen Zaenal Mutaqin

he 34th Nahdlatul Ulama (NU) Congress in Lampung was organized in an unusual situation. It was the first kind of NU congress organized in the era of a global pandemic. The date of congress itself was a subject of controversy and debated by competing candidates due to the lockdown, a standard measure taken by the government to control the spread of the Covid-19 virus. There was even an idea to postpone the congress altogether and asked K.H. Said Aqil Siradj, the incumbent leader, to stay indefinitely until the situation is back to normal. However, after a tussle and negotiation, finally, all factions agreed that the congress would be organized at the initial date planned by the Central Board of NU (Pengurus Besar Nahdlatul Ulama, PBNU), which was at the end of December (22-23 December 2021). At that time, the case of Covid-19 was relatively low, and the gap was perfect for a congress.

Nevertheless, unlike other congresses, which are usually referred to as the 'lebaran' (the feast) of NU's members, the Lampung congress was quick and less lively than another assembly. Unofficial participants, who are referred to as "romli" (rombongan liar) or penggembira (cheer participants), usually flock to the congress from all around the corner

of the country, but this time was somewhat limited. To disperse the crowd, the organizer also divided the venue into four separate locations: Darus'saadah Islamic Boarding School in Lampung Tengah, Lampung University, State Islamic University (UIN) of Raden Intan, and the University of Malahayati. The separated venues, which were quite far from each other, had caused logistical and coordination challenges for the committee and the participants.

President Joko Widodo officially opened the congress, which took the theme "Towards a Century of NU: Building Citizens' Independence for World Peace," on Wednesday morning, December 22, 2021. The opening was located at Darussa'adah Islamic boarding school in Lampung Tengah. Due to the strict covid procedure, most participants were not allowed to attend the opening ceremony, and thus they followed it from the live streaming. Those who insisted on coming to the venue were told to stay outside the main hall and requested to come very early, right after dawn. They must also travel more than one hour from the capital of the province of Lampung city, the place where most participants were accommodated. President Jokowi, in his opening speech, praised NU for its role in guarding tolerance, pluralism, Pancasila, and the 1945 Constitution, as well as the diversity in the frame of the Unitary State of the Republic Indonesia. President Jokowi further thanked NU kiais, who supported government initiatives handling the Covid-19 pandemic, especially encouraging the community to participate in the vaccination program.

### The Contenders: Gus Yahya vs. K.H. Said

Some participants rushed back to Bandar Lampung to join the plenary session and several thematic meetings following the opening ceremony. Representing NU Special Branch of America and Canada, that afternoon, I drove to UIN Raden Intan's main hall from my accommodation to join the first plenary session. On every corner and along the roads of Bandar Lampung, I saw the banners of candidates seen so conspicuously with their political jargon. K.H. Yahya Cholil Staquf's banners, strangely, competed not with his contender, K.H. Said Aqil Siradj, but rather with the chairman of the National Awakening Party (PKB), Muhaimin Iskandar. The rumor circulated during the Muktamar said that Cak Imin, the nickname for Muhaimin Iskandar, played his influence in supporting K.H. Said. At the same time, Gus

Yahya was backed up by the Ministry of Religious Affairs (MoRA), Yaqut Cholil Qoumas (Gus Yaqut), who is the younger brother of Gus Yahya. Valid information also confirmed that Banser NU (Multipurpose Ansor Front), a semi militia NU organization, backed up Gus Yahya, and thanked to his younger brother, who was the chairman of Banser NU. Both candidates used these political infrastructures to mobilize the support of around 587 votes from all NU branches (including around 30 NU special branches from 5 continents).

Other than the rumor on PKB versus MoRA plus Banser political machinery, during the congress, the issue of competition between the two most prominent Muslim student associations, namely the Indonesian Islamic Student Movement (PMII) and Muslim Student's Association (HMI), also emerged. PMII is a student association with a very close connection to NU. It used to be one of the NU's autonomous bodies before being declared independent from NU in 1972. Meanwhile, HMI is often seen as 'the modernist' Muslim student association, historically close to Masyumi. Although HMI and PMII can be traced back to the same origin, at the university level, those organizations are competing.

Interestingly, Gus Yahya, then one of the strongest candidates, was a former activist of HMI at Gadjah Mada University. His leading political campaign manager, Saifulah Yusuf, and Nusron Wahid, are also known as former HMI activists. Some of the alumni of PMII were reluctant to support Gus Yahya primarily because of this reason. However, most participants did not buy this issue since many PMII alumni and activists also supported Gus Yahya. The main issue considered by most participants was somewhat between the regeneration of NU leadership and the continuity.

Like other NU congresses, the gathering was a perfect opportunity to meet old friends and teachers and establish new networks. Along the manmade lake in the middle of UIN Raden Intan green garden, participants, both delegates from each NU branch and the *penggembira* were sitting in groups on the mat while enjoying coffee and snacks. Impromptu street vendor busy offering NU's hat (black hat/kopyah with a green NU logo), Muktamar jersey, and rosary. Meanwhile, at the central administrative campus, located on the opposite side of the lake, high-level officials, NU leaders, and key delegates were busy lobbying and internal talks. Police guard patrol was seen entering the arena several times with sirens, indicating that high-level state officials joined the crowd at the *muktamar*.

The vice president, K.H. Makruf Amin, a prominent charismatic leader of NU, did not return to Jakarta after the opening ceremony and stayed at the congress until the end. His continuous attendance at the Muktamar has caused some issues for the participants since the presidential safety procedure must consistently be implemented. It has created a hassle for many. For example, the authority jammed the internet connection as part of the security measure.

The overall situation was warm and joyful, although a little tense initially. Some participants questioned the mandate's validity and claimed that some delegates attended the congress with a fake mandate letter. This issue lingered until the last plenary session, where delegates voted for the NU leadership. The committee must clear out the venue, and participants with unclear mandates were rejected to join the last session.

After two days of endless meetings, in a relatively smooth process, the participants elected K.H. Yahya Cholil Staquf as the new Chairman of NU. He beat the incumbent K.H. Said Aqil Siradj and the least favorable candidate, K.H. As'ad Ali, by a comfortable margin, 337 to 210 votes. Along with the election of Tanfidziah (the Executive Council), delegates at the congress also elected the Supreme Council (*Syuriyah*), where K.H. Miftahul Akhyar from Surabaya, East Java, was elected as the chairman of the Supreme Council (the chairman of *Syuriyah*).

The winning of Gus Yahya in the congress was anticipated by many. Gus Yahya was the only leading candidate before a sudden announcement from K.H. Said Aqil Siradj, the incumbent, that he would compete for the third term. NU constitution (AD/ART) does not stipulate term limits for the NU chairman. On several occasions, K.H. Said emphasized that he would not compete in the Lampung congress since he had served two terms as the chairman. He initially preferred to allow other NU leaders to take the stage of leadership for the sake of regeneration. This sudden reversal led to suspicion and rumor that K.H. Said was forced to compete by his circle to save their political interests. Under K.H. Said's leadership, many perceived NU as too close to politics and power.

### Gus Yahya's Global Vision

On February 16, 1966, Gus Yahya was born to an elite NU leader from Rembang, Central Java. He is the son of an NU charismatic leader K.H. Cholil Bisri, the older brother of another charismatic leader K.H. Mustafa Bisri, known as Gus Mus. His grandparent, K.H. Bisri Mustofa, was one of the great NU scholars and leaders, known for his book of *tafsīr* (Quranic exegesis), *Tafsīr al-Ibrīz*. However, his elite lineage did not primarily cause the rise of Gus Yahya to the NU leadership. He has a long track of activism within NU. For example, he was one of the initiators of the National Awakening Party (PKB), a political party established by NU's *kiais* during the transition period in 1998. When K.H. Abdurrahman Wahid was elected as the fourth president of Indonesia, Gus Yahya was appointed by Gus Dur as his presidential spoke person. Since then, Gus Yahya has been considered one of the closest allies and cadre of Gus Dur.

Furthermore, within the NU's central board leadership, Gus Yahya was appointed as one of the Katib (the Secretary) by K.H. Sahal Mahfudz in the 32<sup>nd</sup> NU Congress in Makassar. Since then, he has occupied several key positions within the leadership of the central board of NU. Thus, for those who argue for the regeneration of NU leadership, Gus Yahya's victory was timely.

Another contributing factor to the success of Gus Yahya in winning the election of NU leadership is that his vision, experience, and network are matched with NU's centennial vision as represented by the theme of the Lampung Muktamar, "Towards a Century of NU: Building Citizens' Independence for World Peace." Among NU key leaders at the central board level, no one matched the experience, network, and knowledge of Gus Yahya at the international forum. He is the one who continued Gus Dur's legacy of bridging interfaith dialogue, including with the Jewish community. His close relationship with the Jewish community inside and outside Israel was used as a smear campaign to damage his reputation by some of his opponents during the congress in Lampung.

Gus Yahya is known for his vision to strengthen NU's role as the most significant mass Muslim organization globally. Thus, his networking with key players, including the Jewish community, should be understood in this frame. After his controversial visit to Israel, Gus Yahya met with many of NU's leaders and explained several reasons he took this initiative. In his explanation, as described in his newly published biography (Dinata: 2021, 79-83), Gus Yahya emphasized that, *firstly*, to become a peace negotiator in the Middle East, Indonesia, in this regard NU, must have a good relationship with all parties,

including Israel. There is no other way to become a peace negotiator than to have a good relationship with all parties. *Secondly,* if NU wants to have a global role, acceptance and access to crucial strategic global stakeholders are necessary. As the most prominent Muslim organization, NU must participate and act in the global arena, mainly to spread peace and democracy. His global networking effort must be understood in the frame of scaling up NU's leverage globally.

Last but not least, Gus Yahya contends that Indonesia does not have strong bargaining power, although it is known as the most populous Muslim and democratic country. Indonesian mass-Muslim organizations are so far too inward-looking and do not consolidate themselves to scale up their movement at the global level. Indonesian Muslims too often become an object of the Middle Eastern puritanical ideology. Thus, NU must move outward to expand its mission of spreading peace and moderate Islam to the global audience.

No doubt that this vision has long been awaited. Indonesian mass Muslim organizations like NU and Muhammadiyah are too humble to stage at the global level. Their role is known only to the expert of Indonesian Islam. Yes, realizing this vision is much more complicated than we thought. Nevertheless, the fact that Gus Yahya raised the issue and brought it to the institutional level of the NU central board indicates optimism that Indonesian Islam will have a more significant role globally soon.

### Conclusion

Following the victory of Gus Yahya in the Muktamar, the challenges waited him ahead. But his initial steps look promising. For instance, departed from a long tradition, some NU's female activists and leaders such as Nyai Nafisah Sahal Mahfudz, Nyai Sinta Nuriyah Abdurrahman Wahid, Nyai Mahfudloh Ali Ubaid, Nyai Nafisah Ali Masum, Nyai Badriyah Fayumi, Nyai Ida Fatimah Zaenal, Khofifah Indar Parawansa, and Alissa Qotrunnada were appointed as part of the NU central board leadership.

Another bold initiative taken by Gus Yahya is to depoliticize NU or to decentering NU from politics. Under his leadership, NU will not support any candidate for any political positions. This step has been seen as the effort to detach NU from PKB, the political party established by NU leaders in 1998. To detach NU from its proximity to

a political party, especially PKB, Gus Yahya appointed several politicians affiliated with several political parties, such as Nusron Wahid of Golkar (Vice-Chairman), Mardani Maming of PDIP (the General Treasure), Khofifah Indar Parawansa (chairwomen) and Saifulah Yusuf (the Secretary-General) who are close to PKB. It seems counterintuitive, but Gus Yahya explained that the diversity of political background would guarantee internal checks and balances and prevent NU from being drifted and used by certain political parties. NU should become a home for all parties and all cultural backgrounds. Some see the estrangement of the relationship between NU and PKB as the political consequence of the competition during the *Muktamar* between Cak Imin and Gus Yaqut.

The ascension of Gus Yahya to the top of NU executive leadership in Lampung has offered promises that NU may take a different path. Its global vision for peace and humanity and detaching NU from politics are two primary missions, among many other goals under his leadership. One necessary homework is improving the institutional management and governance of NU organizations. As the most considerable mass Muslim organization with its nebulous networks, it is not easy to properly implement modern, transparent, and effective management within an organization known for its messy administration.

The new NU leadership just started their work, and for that reason, we must wait and pray that NU under Gus Yahya will take a new progressive path as promised.

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- 3. Feener, Michael R., and Mark E. Cammack, eds. 2007. *Islamic Law in Contemporary Indonesia: Ideas and Institutions*. Cambridge: Islamic Legal Studies Program.
- 4. Wahid, Din. 2014. Nurturing Salafi Manhaj: A Study of Salafi Pesantrens in Contemporary Indonesia. PhD dissertation. Utrecht University.
- 5. Utriza, Ayang. 2008. "Mencari Model Kerukunan Antaragama." *Kompas*. March 19: 59.
- 6. Ms. Undhang-Undhang Banten, L.Or.5598, Leiden University.
- 7. Interview with K.H. Sahal Mahfudz, Kajen, Pati, June 11th, 2007.

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### ستوديا اسراسكا



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مجلة **إندونيسية** للدراسات الإسلامية



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